



Charter

Adopted November 7, 2000

# CHARTER

# Of The

# **TOWN OF BUXTON**

Adopted On November 7, 2000

This printing includes the following amendments:

June 12, 2001 – Section 3.03.c.7

November 5, 2002 – Section 5.04 (c)

November 4, 2003 – Sections 4.03, 4.08 & 4.08 (d)

June 14, 2005 – 3.01 (a), 3.02 (e), 3.02 (f), 3.03 (c) 5 & 3.03 (c) 7

June 10, 2008 – 2.05 (e), 3.03 (c) 8, 3.03 (c) 4, 5.04 (b) (1) & 5.02

June 8, 2010 – Sections 3.03 (c) 6 & 3.02 (g)

June 10, 2014 – Section 3.03 (c) 2

June 9, 2015 – Section 4:08 & 4.08 (d)

June 12, 2018 - Sections 2.07 (b) (3) (d), 3.03 (b) 3, 3.06 (a) thru (e) & 8.07

# Preamble

We, the Citizens of the Town of Buxton, realizing our responsibilities inherent in the adoption of this Charter, also recognize that strict moral ethics must be practiced by all people, particularly those in positions of authority. These moral obligations require honesty, integrity, and high ethical standards on the part of all elected and appointed officials.

Honest, responsible, dedicated leadership in all phases of our community is essential if the Town of Buxton is to continue to be a better place in which to work and live.

The purpose of this Charter is to clarify the rights and responsibilities of the Town of Buxton and to add others required by present needs and by changes in State Statutes and to assemble all this into a readable, acceptable format. This Charter may be amended in the future, as cause or need requires.

The Town of Buxton was settled in 1748 and incorporated in 1772 as a result of the efforts of our forefathers. The citizens of the Town of Buxton appreciate what dedicated people have done through the years to establish, preserve and improve the town.

The Charter Commission wishes to thank all those citizens who expressed their concerns, hopes and desires as to the content of this Charter. With your input, the Commission has been able to see other points of view that has given us a better vision and foresight in our effort to formulate this Charter. Our sincere thanks to all for the help.

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#### ARTICLE I. POWERS OF THE TOWN OF BUXTON

# Section 1.00 Incorporation

The Inhabitants of the Town of Buxton, Maine, within the limits as now established or as hereafter established in the manner provided by law, shall be a municipal corporation by the name of Town of Buxton, Maine.

#### Section 1.01 General Grant And Exercise Of Power

The Town shall have, exercise and enjoy all the rights, immunities, powers, privileges and franchises, and shall be subject to all the duties, liabilities and obligations provided for herein, or otherwise pertaining to or incumbent upon the Town as a municipal corporation under the Constitution and Laws of Maine. The powers of the Town under this Charter shall be construed liberally in favor of the Town to the end that the Town shall have all the powers necessary or convenient for the conduct of its municipal affairs, and failure to mention any particular powers in the Charter shall not be construed to exclude or limit in any way the general power stated in this article.

The Town may exercise any of its powers or perform any of its functions and may participate in the financing thereof, jointly or in cooperation, by contract or otherwise, with any one or more states or civil divisions or agencies thereof; or of the United States or agencies thereof to the extent permitted by law.

# Section 1.02 Separability

If any provision of this Charter is held to be invalid by any court of competent jurisdiction, such decision shall not affect the validity of any of the remaining provisions of this Charter.

#### ARTICLE II. BOARD OF SELECTMEN

# Section 2.01 Composition, Terms, and Eligibility

The Board of Selectmen shall be composed of five members, each of whom shall be elected by the registered voters of the Town by secret ballot to serve three year staggered terms. At each regular municipal election, Board members shall be elected to fill those positions that have become vacant. Only registered voters of the Town shall be eligible to hold the office of Selectmen (Title 30 MRSA 2526(3)) Selectmen shall physically reside within the limits of the Town during their term of office. A Selectman's term of office shall end at the close of the Annual Town Meeting.

# Section 2.02 Compensation of the Board

Upon adoption of this Charter, the annual compensation for each Selectman's services shall be the same as in the prior year's approved budget excluding any monies paid for administrative office duties. Changes in the rate of compensation for the

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Selectmen shall be established from time to time by an Article in the Town Warrant at the annual town meeting. Members shall be paid for time served. Board members shall receive their actual and authorized expenses incurred in the performance of their duties of office.

# Section 2.03 Induction and Organizational Meetings

The members of the newly constituted Board shall meet as soon as practical after the Annual Town Meeting, and they shall organize to the extent possible as follows:

- (a) To be sworn to the faithful discharge of their duties by any person authorized by State Law to administer oaths.
- (b) The Board shall elect from among its members a Chairman and Vice-Chairman. The Chairman shall preside at meetings of the board and shall be recognized as head of the Town government for all ceremonial purposes. The Chairman shall call special meetings of the board when such meetings are warranted or called by a majority of the Board. The Vice-Chairman shall act in the absence or disability of the Chairman.
- (c) Appoint an employee of the town to attend and take minutes at Selectmen's meetings.
- (d) Establish time and place for regular Board meetings, and give appropriate notice thereof to the public.

# Section 2.04 Regular and Special Meetings

- (a) The Board of Selectmen shall, at its first meeting or as soon as possible thereafter, establish by resolution a regular place and time for holding its regular meetings and shall meet regularly, at least once a week. It shall also provide a method for calling a special meeting and notice shall be posted for such special meetings in at least 5 (five) conspicuous places spread throughout town. All meetings of the Board of Selectmen shall be open to the public. In the event of an emergency meeting, notice shall be made in accordance with the general laws of the State of Maine, and notice shall be posted for such emergency meetings in at least 5 (five) conspicuous places spread throughout town whenever practical.
- (b) Executive Sessions: The board of Selectmen shall conduct Executive Sessions in accordance with applicable laws of the State of Maine, (Title 1 MRSA 405). All other business shall be conducted in public with proper notice.

#### Section 2.05 General Powers and Duties of Selectmen

The Board of Selectmen shall have the following enumerated powers in addition

to those powers granted by law or granted to the Board at a Regular or Special Town Meeting or elsewhere provided in this Charter.

- (a) Supervisory authority over the administrative officials of the Town.
- (b) The Selectmen shall appoint all employees and members of all Boards and Commissions, except those required to be elected under this Charter or applicable law. The Selectmen also have the right to initiate Boards, Committees or Commissions as they deem necessary for town affairs; and to terminate any such Board, Committee or Commission so created or existing on the effective date of this Charter and not required by applicable law, ordinance, or the provisions of this Charter.
- (c) Selectmen shall serve as Overseers of the Poor, which function may be delegated in whole or in part to a qualified town employee.
- (d) Selectmen shall serve as Assessors of the Town. The Board of Selectmen may appoint, as required, a Certified Municipal Assessor to provide assistance to the Board, under contract or annual retainer.
- (e) The Board of Selectmen shall make temporary and full time appointments to paid and unpaid Town positions. (Amended: June 10, 2008)

#### Section 2.06 Prohibitions

- (a) Employment by Town of Buxton. No Selectman during his or her term of office shall receive direct or indirect personal compensation for employment with the Town other than his or her compensation as Selectman, unless such employment is the result of a competitive bid proposal approved by the majority of the Selectmen excluding the Selectman who would receive such compensation.
- (b) Limitations of Board Action. The Board of Selectmen shall act as a unit settling all questions by formal vote in an authorized meeting. Members must not act individually unless some duty has been delegated to a member or members by a majority vote of the Board of Selectmen. A formal minority report may be issued by Board members in the minority, which shall be recorded in the minutes of the Board of Selectmen's meetings.
- (c) No Board of Selectmen shall adopt policies that are contradictory to this Charter or tends to circumvent its stated purpose.

# Section 2.07 Vacancy or Forfeiture of Office

(a) Vacancy. The office of any Selectman shall become vacant upon non-

- acceptance, resignation, death, recall, legally judged incompetence, failure to qualify for the office, forfeiture of office or failure of the municipality to elect a person to the office.
- (b) Forfeiture of Office. A person shall forfeit the office of Selectman if he/she:
  - (1) lacks at any time any qualification for the office prescribed by this Charter or by law;
  - (2) intentionally violates any expressed prohibition of this Charter; or
  - (3) is convicted of a crime or offense punishable by a sentence of imprisonment for more than thirty (30) days. (Amended: June 12, 2018)
- (c) Record of Attendance. Failure to attend meetings shall not be grounds for forfeiture of office. A record of attendance and tardiness of Board members at all regular and special meetings shall be kept in the minutes of meetings.
- (d) Vacancies. If a seat in the Board of Selectmen becomes vacant more than 90 Days prior to the next annual municipal election, the Board of Selectmen shall call a special election to fill the unexpired term. (Amended: June 12, 2018)

# **Section 2.08** Meeting Procedure

- (a) Meetings: The Board of Selectmen shall schedule meetings in accordance with Section 2.04 of this Charter. All meetings shall be public; however, the Board of Selectmen may recess for the purposes of discussing in a closed or Executive Session any matter which is an allowable topic for Executive Sessions under the laws of State of Maine (Title 1 MRSA 405(6)). No ordinances, orders, rules, resolutions, regulations, contracts, appointments, or other official actions shall be finally approved in Executive Session (Title 1 MRSA 405 (2)).
- (b) Rules and Record: The Board of Selectmen shall determine its own rules and order of business and shall provide for keeping a record of its procedures, including the minutes and a video tape which will be made available to the public upon request. The records shall be considered a public record.
- (c) Voting: The votes of each member shall be recorded in the minutes. A majority of the Board shall constitute a quorum. No action of the Board shall be binding or valid unless adopted by affirmative vote of at least three members of the Board.

#### ARTICLE III. ADMINISTRATIVE ORGANIZATION

# Section 3.01 Title and Appointments

- (a) The following officers and boards shall be appointed by the Board of Selectmen: Board of Appeals, Health Officer, Chairman of the Board of Voter Registration, Code Enforcement Officer and Assistant Code Enforcement Officer, Town Treasurer and boards, commissions or committees created by the Board of Selectmen pursuant to Section 2.05, and such other boards and officers as may exist from time to time when appointment is permitted by State or federal law or Town ordinance. The Board may, where appropriate and where not prohibited by law, vest in employees all or part of the duties of any office. (Amended: June 14, 2005)
- (b) Prohibited appointments: No municipal official may be appointed to any paid position of the municipality, which was created or the compensation of which was increased by the action of that municipal official during the term for which that official was elected and for one year thereafter.

# **Section 3.02 Appointed Positions**

- (a) Health Officer: A Health Officer, who shall be responsible for the prevention and suppression of diseases and all conditions dangerous to the public health, shall be appointed by the Board of Selectmen for a three year term with compensation, if any, to be determined by the Annual Town Meeting.
- (b) Board of Appeals: There shall be a Board of Appeals consisting of five (5) voting members with staggered three year terms. The Board of Appeals shall be appointed by the Board of Selectmen. Voting members shall elect their chairman and secretary. A majority of the Board of Appeals shall constitute a quorum. No action of the Board of Appeals shall be binding or valid unless adopted by a majority of all Board members then holding office. The Board of Appeals shall have the power and authority set forth under Maine law and, in addition, any other powers or authority set forth in any zoning ordinance or other ordinances adopted by the legislative body of the town. The chairman shall submit a written report of activities to the municipal officers to be included in the annual Town Report.
- (c) CEO: There shall be a Code Enforcement Officer (CEO) appointed to enforce the regulations and ordinances of this municipality and the State of Maine where applicable. Including but not limited to building, land use, and plumbing codes. The appointment shall be made each year commencing on May 1, and ending on April 30. The CEO shall operate under the supervision of the Board of Selectmen.

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- (d) Assistant CEO: There shall be one (1) or more Assistant CEO's appointed by the Board of Selectmen as needed, to fill in and assist the CEO. The Assistant CEO shall have the same enforcement powers as the CEO. The assistant(s) appointment shall be made each year commencing on May 1 and ending on April 30. The assistant(s) shall operate under the direction of the CEO and the Board of Selectmen.
- (e) Treasurer: Shall be appointed by the Board of Selectmen. The Treasurer shall perform all duties required to complete all statutory requirements as well as any other duties included in a written job description. The Treasurer shall operate under the direction of the Board of Selectmen. (Amendment: June 14, 2005)
- (f) Public Works Department: Shall consist of one Public Works Director appointed by the Board of Selectmen and such employees as may be hired. The Public Works Director is a working supervisory position, responsible for the repair and maintenance of highways and bridges as well as other duties included in a written job description. The Public Works Director shall work under the direction of the Board of Selectmen. (Amendment: June 14, 2005)
- (g) Tax Collector: Shall be appointed and shall perform all the duties required to complete all statutory responsibilities as well as other duties included in a written job description. The Tax Collector shall operate under the direction of the Board of Selectmen. (Amendment: June 8, 2010)

#### **Section 3.03 Elected Positions**

- (a) Elected Positions: A candidate for elected office must be a resident of the Town of Buxton. Residency status must be maintained for the duration of the term. The elected positions and compensation for such positions shall be determined at the Annual Town Meeting.
- (b) Vacancies occurring during a regular term shall be filled by appointment by the Selectmen when there is more than 90 days till the next annual municipal election, with the exception of any board committee or commission governed by an adopted ordinance shall not be subject to this section. All vacancies shall be posted in 5 (five) local stores and shall allow at least 7 (seven) days thereafter before a list of candidates is formed. The successful candidate shall serve until the next scheduled election at which time the voters of the Town shall elect, by secret ballot, a person to assume the remainder of the unexpired term. (Amended: June 12, 2018)
- (c) Elected positions of the Town shall include:
  - 1. Moderator: A Moderator to preside at the Annual Town Meeting

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- shall be chosen by written ballot. Moderators for Special Meetings shall be chosen and elected at each Special Meeting by written ballot. Moderators shall govern each meeting using Roberts Rules of Order and the Maine Moderators Manual.
- Planning Board: There shall be a Planning Board consisting of five (5) members with staggered three (3) year terms, who shall be elected by secret ballot. The members shall elect their chairman, vice chairman, treasurer, and secretary. The Planning Board shall review the comprehensive plan every 5 (five) years to assure that the comprehensive plan meets current needs and the requirements of the community, and may call for a comprehensive plan review committee to be formed, if necessary. The Planning Board shall evaluate and prepare amendments for zoning ordinances, and review subdivisions in accordance with Maine law. A majority of the Planning Board shall constitute a quorum. No action of the Planning Board shall be binding or valid unless adopted by a majority of all Board members then holding office. The Planning Board shall have the power and authority set forth under Maine law and, in addition, any other powers or authority set forth in the zoning ordinance or other ordinances adopted by the legislative body of the Town. The Chairman shall submit a written report of activities to the municipal officers to be included in the Annual Town Report. When there is a permanent vacancy, the municipal officers shall within sixty (60) days of its occurrence appoint a person to serve until the next annual municipal election, following the standards for filling a vacancy in elected positions. (Amended: June 10, 2014)
- 3. (Deleted: June 12, 2018)
- 4. Directors of School Administrative District #6: The number of directors and terms shall be determined pursuant to State Statutes.
- 5. Budget Committee: The Budget Committee shall be made up of Seven (7) elected members, serving three (3) year staggered terms and shall be elected by secret ballot. (Amended: June 10, 2008)
- 6. Town Clerk: Shall be elected for a three (3) year term by secret ballot. The Clerk shall perform all duties required to complete all statutory requirements as well as any other duties included in a written job description. The Clerk shall operate under the direction of the Board of Selectmen. (Amended: June 14, 2005)
- 7. (Deleted: June 8, 2010)
- 8. (Deleted: June 14, 2005)

9. (Deleted: June 10, 2008)

# Section 3.04 Removal – Appointed Positions

After notice and hearing, and upon a majority vote of the Board of Selectmen, the Selectmen may dismiss any appointee of a board or commission appointed by the Selectmen for cause.after notice and hearing as required by State law. Failure to attend three (3) consecutive regularly scheduled meetings may be considered cause for removal by the Board of Selectmen.

#### Section 3.05 Removal – Elected Positions

Any elected member of any Town board, committee, or commission, pursuant to state statutes, may be suspended from membership at the discretion of the Board of Selectmen if that person has missed three (3) consecutive regularly scheduled meetings of the member's board, committee or commission. Any member suspended may be replaced by an alternate appointed by the Board of Selectmen, to fill out the unexpired term or until the next scheduled secret ballot election whichever comes first.

# **Section 3.06 Municipal Services**

- (a) Fire Prevention/Rescue: Fire prevention, firefighting and ambulance service for the Town shall be provided by the Buxton Fire Department with Bar Mills, Chicopee and Groveville Stations. Each Station, along with Rescue, shall submit its annual budget request for review and approval by the Fire & Rescue Chief who will submit a total Fire/Rescue Department budget to the Board of Selectmen, and Budget Committee for inclusion, as recommended by the Board of Selectmen, and Budget Committee in the Annual Town Warrant
  - (b) (Deleted: June 12, 2018)
- (b) Law Enforcement: Law Enforcement shall be provided by the Buxton Police Department. The Buxton Police Chief shall submit an annual budget request to the Budget Committee and the Board of Selectmen for inclusion as recommended by the Budget Committee and Selectmen in the Annual Town Warrant.
- (c) Waste and Sanitation: Shall be provided through the Solid Waste Department. The Solid Waste Manager shall submit an annual budget request to the Budget Committee and the Board of Selectmen for inclusion as recommended by the Budget Committee and Selectmen in the Annual Town Warrant.
- (d) All municipal service departments and officials shall be under the direction of the Board of Selectmen.

# Section 3.07 Bonds

All officials required by State law to post bonds shall do so in accordance with State law, in an amount determined by the Board of Selectmen. In addition, the Board of Selectmen shall require a bond by a reputable surety company, or other acceptable sureties satisfactory to the Board, from all persons trusted with the collection, custody or disbursement of any monies of the Town. The Town, however, shall pay the costs of providing such bonds.

# ARTICLE IV. FINANCIAL PROCEDURES

# Part A Budget

# Section 4.01 Fiscal Year

The fiscal year of the Town shall be established as July 1 to the ensuing June 30<sup>th</sup>.

# **Section 4.02 Budget**

The budget shall provide a complete financial plan of all Town administration funds, and activities for the upcoming fiscal year, and, except as required by this Charter or law, shall be in such form as the Board of Selectmen and Budget Committee may require. In organizing the budget, the Budget Committee shall utilize the most practical combination of expenditure classification by fund, organization unit, program, purpose or activities and objectives. It shall show in detail all estimated income, and all proposed expenditures, including debt service, for the current fiscal year, and shall be arranged as to show comparative figures for actual and estimated income and expenditures of the current fiscal year and actual income and expenditures of the preceding fiscal year. It shall indicate in separate sections as follows:

- (a) Proposed expenditures for current operations during the ensuing fiscal year, detailed by office, departments and agencies in terms of their respective work programs, and the method of financing such expenditures; and
- (b) Proposed capital expenditures during the ensuing fiscal year, detailed by offices, departments and agencies along with the proposed method of financing each such capital expenditure when practical.
- (c) For information only, the Budget Committee shall separately provide such information as is then available regarding the York County Tax and S.A.D. #6 assessment.

# Section 4.03 Submission of the Town Budget and Budget Message

The Budget Committee shall submit to the Board of Selectmen, on a date to be

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determined by the Board of Selectmen, a budget recommendation for the upcoming fiscal year and an accompanying message. The Budget Committees message shall explain the Budget in fiscal terms, describe the important features of the budget, indicate any major changes from the current year in expenditures and revenue together with the reasons for such changes. (Amended: Nov. 4, 2003)

# Section 4.04 Board Action on the Town Budget

The budget requests submitted shall be reviewed by the Board of Selectmen who shall recommend such proposed budget, or recommend a modified budget for inclusion in the Town Warrant to be voted upon at the annual Town Meeting.

#### **Section 4.05 Public Records**

- (a) Available to Public. Copies of the yearly budget shall be public record and shall also be made available to the public through the Annual Town Report.
- (b) Town Warrant. The Town Meeting Warrant shall contain the total money appropriated for the current year along with the Board of Selectmen's and the Budget Committee's recommendation for the upcoming fiscal year under each article requiring an appropriation.

# **Part B Operating Procedures**

# **Section 4.06 Preparation of Warrants**

The procedures for preparing warrants and writing corresponding checks for payment of town expenses will be determined by the Board of Selectmen. No checks shall be signed until the warrants are approved by the Selectmen.

#### **Section 4.07 Town Monies**

- (a) Town Clerk Fees: Any and all fees accruing to the Town Clerk shall accrue directly to the Town.
- (b) Acceptance of Monies: The Legislative Body shall vote to accept all monies received by the Town from outside sources, including but not limited to: Federal, State or other Governmental Bodies, and private or public sources.

# Section 4.08 Bid, Purchasing and Sales Procedures

**Purchasing:** Except in emergency situations as determined by the Selectmen, in those cases where the scope of work or services to be performed for the Town shall require an expenditure of \$10,000.00 or more, the following guidelines shall be followed: (Amended: Nov. 4, 2003 and June 9, 2015)

- (a) A clear statement defining the required scope of services or specifications of the work to be performed shall be provided to the potential bidders along with notice as to where the bid forms may be picked up. Notices shall be mailed to prior and appropriate bidders notifying them of the current bid request.
- (b) Requests for bids shall be advertised in the local papers early enough to give bidders sufficient time to prepare bids. Such advertisements should include the statement that "the Selectmen reserve the right to accept or reject any or all bids." Awards shall be made to the lowest, responsible and responsive bidder.
- (c) The manner in which the bids are to be submitted, when they shall be due in the town office, and when the bids are to be publicly opened shall be clearly stated in the ad.
- (d) For purchases between \$4,000.00 and \$9,999.00, at least three (3) price quotes for comparable products must be obtained prior to purchase. (Amended: Nov. 4, 2003 and June 9, 2015)

#### Sales:

Disposal of all surplus equipment shall be the result of acceptance of the highest bid by a sealed bid process established by the Selectmen, who reserve the right to reject all bids.

# **Section 4.09 Budget Amendments After Adoption**

- (a) Modification of Appropriations: If at any time during the fiscal year it appears probable to the Treasurer that the revenues available will be insufficient to meet the amount appropriated, he shall report to the Board of Selectmen without delay, indicating the estimated amount of the deficit. The Board of Selectmen shall then take any further action as it deems necessary to prevent or minimize any deficit.
- (b) Transfer of Appropriations: The Board of Selectmen must call a Special Town Meeting to consider and vote on the transfer of part or all of any unencumbered appropriations balance from one appropriation to another. Selectmen may make intradepartmental transfers to reconcile revenue and expense accounts, said funds to be transferred only for the use of revenue shortfalls or emergency spending as determined by the Selectmen. All other transfers unless allowed under State Statutes must go to Town Meeting.

# Section 4.10 Lapse of Appropriations

General fund appropriations, except Federal Revenue Sharing funds or an

appropriation for a capital expenditure, or such accounts the Selectmen may deem necessary, shall lapse at the close of the fiscal year to the extent that they have not been expended or encumbered, or except as prohibited by law. Such funds shall be transferred to a surplus account. An appropriation for a capital expenditure shall continue in force until the purpose for which it was made has been accomplished or abandoned.

#### Section 4.11 Annual Post-Audit

The Board of Selectmen shall each year obtain the services of the Maine State Department of Audit or a qualified public accountant for the purpose of conducting the annual post-audit of the prior fiscal year municipal finances, as authorized by law.

# ARTICLE V. TOWN MEETINGS AND ELECTIONS

# **Section 5.01 Annual Town Meeting**

Annual Town Meetings shall be held each year, during the month of June. At such time a Moderator shall be elected by written ballot. Election of officers and other secret ballot articles shall be voted on the second Tuesday of June immediately after the election of the moderator. Consideration of the remaining articles shall commence on the following Saturday. Any reference to the close of the Town Meeting shall mean the final adjournment of the meeting. As the legislative body of the Town, the Town Meeting shall have the final authority for the enactment of ordinances, budgets and other legislation of the Town.

# Section 5.02 Election of Officers and Other Matters to be Determined by Secret Ballot

Except for the Moderator, who shall be elected by written ballot at the beginning of each Annual Town Meeting and Special Town Meeting, the election of officers shall be by secret ballot in accordance with applicable provisions of Maine law. Such applicable provisions of Maine law shall also govern other articles required to be determined by secret ballot by this Charter or applicable law, or which are to be determined by secret ballot by order of the Board of Selectmen or by petition of a number of voters equal to at least 10% of the number of votes cast in the Town at the last gubernatorial election, but in no case less than 10, provided such order or petition is timely filed in accordance with such applicable provisions of Maine law.

A warrant article approved by secret ballot referendum vote may only be amended or repealed by secret ballot referendum vote. (Amendment: June 10, 2008)

# **Section 5.03 Special Town Meetings**

Special Town Meetings shall be called in accordance with Maine law.

#### Section 5.04 General and Administrative Ordinances

(a) Ordinances: All ordinances, except those which under State law may be adopted by the municipal officers, shall be adopted by the legislative body of the Town, which shall be the Town Meeting. Except for emergency ordinances, or those with dates specified by statute, ordinances shall become effective after adoption unless otherwise specified therein.

# (b) Articles for the Warrant

- (1) The Board of Selectmen, on their own initiative, may by majority vote place on the warrant any article relating to the welfare of the municipality. All non-budgetary articles for inclusion in the warrant under this sub-section, with the exception of articles that appear in the warrant on a yearly basis, must be announced at a public meeting at least 7 days prior to the signing of the warrant. (Amended: June 10, 2008)
- (2) The Planning Board, by their own initiative, may by majority vote place on the warrant any article relating to land use ordinances. Selectmen shall consider the recommendation of the Planning Board for placement and voting method of articles.
- (c) Petitions for Articles in the Town Meeting Warrant: Any qualified voter may request the Board of Selectmen to place an article in the town meeting warrant and shall present in written form the substance of the article. If the request is denied by the Board, on the written petition of a number of voters equal to at least 10% of the number of votes cast in the Town at the last gubernatorial election, but in no case less than ten, the municipal officers shall insert the article in the next town meeting warrant issued. If the intent is to secure a secret ballot vote, the petition shall so state otherwise the Selectmen can choose to place the article on the open Town Meeting or by secret ballot referendum. (Amended: Nov. 5, 2002)
- (d) Warrant Articles: All articles for inclusion on the Town Meeting Warrant must be clearly worded and have a distinct single subject and shall be written so that an affirmative vote is in favor of the article.
- (e) Life Expectancy of Articles: All non-ordinance articles shall have a stated life expectancy.

# Section 5.05 Authentication and Recording of Ordinances

All ordinances and resolutions adopted by the Board shall be authenticated by the signatures of the Board and recorded in full by the Town Clerk in a properly indexed book kept for that purpose, the original or a copy of which shall be accessible to the

public.

# **Section 5.06 Zoning Ordinance**

All Land Use Ordinances lawfully adopted prior to the adoption of this Charter shall remain in effect until amended or repealed in accordance with the Buxton Zoning Ordinance, this Charter and the laws of the State of Maine.

#### ARTICLE VI. GENERAL PROVISIONS

#### Section 6.01 Initiative and Referendum

Nothing in this Charter shall be construed to diminish any rights of initiative and referendum granted by Maine law.

# **Section 6.02 Charter Amendments**

- (a) Amendments to the Charter, which may be appropriate due to changed circumstances, may be initiated either by the municipal officers, or by petition of the voters of the Town pursuant to Maine law. All amendments shall be acted upon by referendum vote.
- (b) Charter amendments adopted by the voters take effect on the date determined by the Municipal Officers, but not later than the first day of the next municipal year, as set forth in Title 30-A M.R.S.A., Section 2105(4).
- (c) No proposed change to this Charter, which has been unfavorably acted upon, shall be re-considered on its merits by the legislative body within one (1) year after the date of such unfavorable action.

# **Section 6.03 Elected or Appointed Officers**

Any officer shall serve for his/her prescribed term or until his/her successor is elected or appointed whichever occurs first, except as provided in Section 3.03 or Article VII.

# Section 6.04 Swearing in Officers

Every town officer or official shall be sworn to the faithful discharge of the duties incumbent upon him/her according to the Constitution and laws of the State of Maine and the Charter and ordinances of the Town and shall be sworn to support the Constitution of the United States and the Constitution of the State of Maine.

# Section 6.05 Conflict of Interest

(a) Any official or employee who has a financial interest, direct or indirect or

by reason of ownership of stock in any corporation, in any contract with the Town or in the sale of any land, material, supplies or services to the Town shall make known that interest and shall refrain from voting upon or otherwise participating in his capacity as an official or employee in the making of such sales or in the making or performance of such contract. Violation of this section, with knowledge expressed or implied by the person or corporation contracting with or making a sale to the Town, shall render the contract or sale voidable by the Board of Selectmen. Official means any elected or appointed member of a municipality, quasimunicipal corporation, board, commission or committee. Employee means any person, employed by the Town of Buxton, either full-time or part-time.

- (b) No Municipal official or Town employee nor the spouse of either of the aforementioned shall knowingly act as agent for the purpose of contracting sales or employment for or to the municipality during the official or employee's term of service and for a period of up to one year after termination of service to the municipality.
- (c) Any person found in violation of this section, or any ordinance enacted pursuant to this section, by a court of competent jurisdiction, shall immediately forfeit his/her office or position and shall be ineligible for the period of five (5) years thereafter to hold any town office or employment.

# **Section 6.06 Prohibitions**

- (a) No person shall be appointed to or removed from or in any way favored or discriminated against with respect to any Town employment or appointive position because of race, gender, color, ethnic origin, age, physical handicap, military status, or political or religious opinions or affiliations unless related to bona fide occupational qualifications.
- (b) No person shall willfully make any false statement, certificate, mark, rating or report in regard to any test, certification or appointment under the provisions of this Charter or the rules and regulations made hereunder, or in any manner commit or attempt to commit any fraud preventing the impartial execution of such provisions, rules and regulations.
- (c) No person shall, directly or indirectly, give, render, pay, offer, solicit, or accept any money, service, or other valuable consideration for any appointment, proposed appointment, promotion or proposed promotion to, or any advantage in, a position in the municipal services.
- (d) No person who holds a compensated Town position shall solicit any assessments, contributions, or service for any political party from any

employee in the municipal service.

- (e) Nothing herein contained shall affect the right of any person to hold membership in, or support, a political party, to vote as he chooses, to express privately and publicly his opinions on all political subjects and candidates, to maintain political neutrality, and to attend political meetings.
- (f) Any person found in violation of this section, or any ordinance enacted pursuant to this section, by a court of competent jurisdiction, shall immediately forfeit his/her office or position and shall be ineligible for the period of five (5) years thereafter to hold any town office or employment.
- (g) No Board of Selectmen, other Boards, Committees or Commissions shall adopt policies that are contradictory to this Charter or tends to circumvent its stated purpose.

#### ARTICLE VII. RECALL PROVISIONS

- (a) Any elected official of the town of Buxton may be recalled pursuant to state statutes and removed from office by the registered voters as herein provided
- (b) Any resident of the town wishing to circulate a recall petition can do so by gathering signatures equal to 10% of the votes cast in the last Gubernatorial election. This petition is only used to give notice to the town that a recall election may be undertaken. This petition must have the name of the person being petitioned for recall and must also have a statement as to the reasons for recall. This petition shall be filed with the town clerk, who shall within five (5) working days check the validity of those signatures gathered. In cases where more than one official is being petitioned for recall, there shall be separate petitions for each official and each such petition must have the required amount of signatures to be valid.
- (c) Before any recall election petitions can be obtained, any 5 voters of the municipality must file an affidavit with the municipal clerk stating:
  - (1) that the 5 voters will constitute the petitioners committee;
  - (2) the names and addresses of the 5 voters:
  - (3) the address to which all notices to the committee are to be sent
  - (4) that the 5 voters will circulate the petitions and file them in the proper form with the clerk

Promptly after the affidavit is filed, the clerk shall issue petition blanks to the committee. The committee may, if they desire, have additional

- persons circulate these petitions for signatures. Each recall election petition must state the name of the person and office in question and the petitioners' reasons for recall.
- (d) In order for the recall election petition or petitions to be effective, each (petition for recall) must be signed by 10% of the registered voters of Buxton. To every signature there shall be a space provided to state the place of residence of the signer, giving street or other description sufficient to identify place of residence and a space for the signer to print his/her name. The Clerk shall note the date petitions were issued and notify the petition committee that the petitions must be filed within 60 days of issue with the required amount of signatures or they are void.
- (e) Within twenty days after the petitions are filed. The clerk shall ascertain whether or not the petition or petitions is/are signed by the required number of qualified voters and shall attach thereto his/her certificate showing the results of such examination.
- (f) Upon examination of the petitions, the town clerk shall certify the validity of the petition/s. If found to be sufficient, he or she shall submit the same with his or her certificate to the Selectmen at its meeting and shall notify the official/s whose removal is/are being sought of such action.
- (g) The Board of Selectmen, within 5 business days of the receipt of the Town Clerk's certification, shall order an election to be held not less than 30 nor more than 60 calendar days thereafter, unless a regular municipal election is to occur within 90 calendar days. The recall election shall be held at that time, but no later.
- (h) Should the Board of Selectmen fail or refuse to order an election as herein provided, such election may be called by a Notary Public in the county by written petition of a number of voters equal to 10% of the number of votes cast in the Town at the last gubernatorial election, but in no case less than 10.
- (i) The Selectmen shall hold a Public Hearing not less than 7 days nor more than 21 days from the receipt of a written request of the officer or official(s) being recalled. At said hearing which shall be presided over by a moderator, the petitioners and the officer or official whose recall is sought shall be provided the opportunity to present reasons for or against recall.
- (j) The incumbent/s shall continue to perform the duties of office until the recall election process is completed. If not then recalled, he/she shall continue in office for the remainder of his/her unexpired term.

- (k) In the event of a successful recall election, nominations for candidates shall be sought in the same manner as for any municipal election and in accordance with state and municipal election laws.
- (l) No person, who has been recalled from office or who has resigned from office while recall proceedings are pending, on that person, shall be appointed or hired to any town office or board, commission or committee within two years after such removal or resignation.
- (m) Disbursement Ordinance shall be used in the case of multiple vacancies of the Board of Selectmen, where business could otherwise not be conducted.

# ARTICLE VIII. TRANSITIONAL PROVISIONS

# **Section 8.01 Effective Date**

This Charter shall take effect on the first day of the next succeeding municipal year as set forth in Title 30-A M.S.R.A., Section 2105(4).

#### Section 8.02 Ordinances

All existing codes, ordinances, and policies will remain in effect until altered, amended, or repealed except where these codes, ordinances, and policies are inconsistent with this Charter.

# Section 8.03 Officers, Employees and Board Members

- (a) Continuance of Office or Employment.
  - (1) Except as specifically provided by this Charter, if at the time this Charter takes full effect any appointed official or employee holds any office or position which is or can be abolished by or under this Charter, he or she shall continue in such office or position until the taking effect of some specific provision under this Charter directing that he/she vacate the office or position.
  - (2) All elected officials and established Boards and Committees not inconsistent with this Charter shall continue in effect until changed by the legislative body or the Board of Selectmen's action, and the incumbent members shall serve their appointed terms or until replaced.

# Section 8.04 Departments, Offices and Agencies

(a) If a department, office or agency is abolished by or under this Charter, the powers and duties given it by law shall be transferred to the Town

- department, office or agency designated in this Charter, or if the Charter makes no provision, designated by the Board.
- (b) Property and Records. All property, records and equipment of any department, office or agency existing when this Charter is adopted shall be transferred to the department, office or agency assuming its powers and duties, but, in the event that the powers or duties are to be discontinued or divided between units, or in the event that any conflict arises regarding a transfer, such property, records or equipment shall be transferred to one or more departments, offices or agencies designated by the Board of Selectmen in accordance with this Charter.

# **Section 8.05 Pending Matters**

All rights, claims, actions, orders, contracts and legal administrative proceedings shall continue except as modified pursuant to the provisions of this Charter and in each case shall be maintained, carried on or dealt with by the town department, office or agency appropriate under this Charter.

# **Section 8.06 State and Municipal Laws**

All town ordinances, resolutions, orders and regulations which are in force when this Charter becomes fully effective are repealed to the extent that they are inconsistent or interfere with the effective operation of this Charter or of ordinances or resolutions adopted pursuant thereto. To the extent that the Constitution and laws of the State of Maine permit, all laws relating to or affecting this Town or its agencies, officers or employees which are in force when this Charter becomes fully effective are superseded to the extent that they are inconsistent or interfere with the effective operation of this Charter or of ordinances or resolutions adopted pursuant thereto.

#### **Section 8.07 Charter Review Committee**

The Board of Selectmen shall provide for the appointment of a Charter Review Committee not to exceed five members every seven years for the purpose of reviewing and recommending updates to this Charter. In the event a Committee shall have been appointed within any seven (7) year period, a new seven (7) year period shall commence from the date of the dissolution of said Committee. (Amended: June 12, 2018)